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Afghanistan Situation Report

1 February 1983

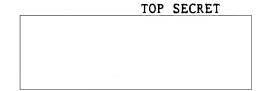
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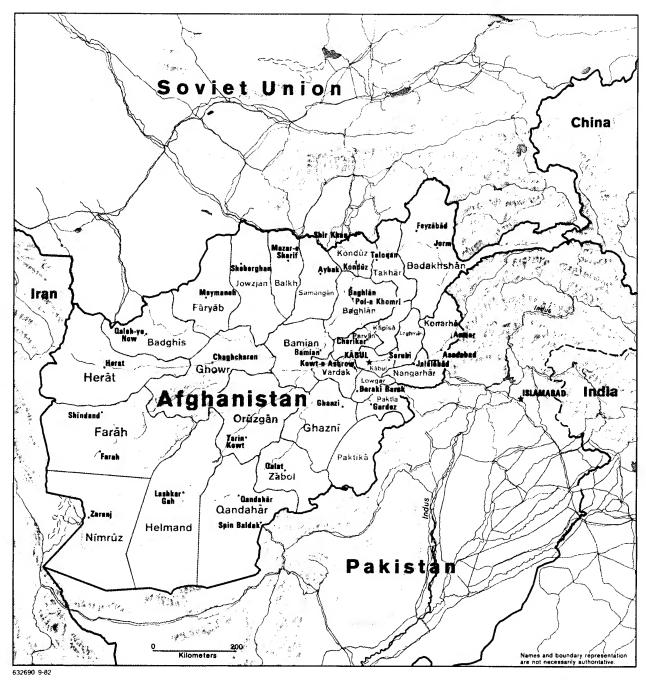
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Although Afghanistan gives the Soviets a potential base from which to further threaten Iran and Pakistan, even the	n e
construction of a new airfield in southwestern Afghanistan would	i
not bring most Soviet tactical aircraft within operational range of Persian Gulf targets.	2
This document is prepared weekly by the Office of Near East/South Asia	ı
and the Office of Soviet Analysis. Questions or comments on the issues	5
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REGIME FAILING IN EFFORTS TO GAIN CIVILIAN SUPPORT	
Destructive Soviet and Afghan military operations are	
undermining Kabul's sophisticated agitation and propaganda efforts to win civilian support,	
Party, army, and government groups have used political	
and religious appeals to try to convince Afghan civilians that	
the government is their benefactor, to weaken rural support for	
the insurgents, and to extend government control. Destruction of	
crops and villages, rapes, murders, and looting by Soviet and Afghan units, however, cause Afghans to disbelieve government	
promises and to distrust regime leaders and the Soviets. The	
population's perception that Kabul does	
not care how many people and animals are killed or how much	
property is destroyed strengthens public support and aid for the	,
insurgents.	2
Comment: Destructive military operations probably will	
continue to negate government efforts to win the hearts and minds	
of the Afghan people. The rural population also is unlikely to	
believe the pro-regime statements of Mullahs and intellectuals	
receiving government salaries. The Soviets, however, probably will continue to use scorched-earth tactics selectively either to	
try to drive as many insurgent supporters as possible into	
Pakistan or to force them into Afghanistan's cities where they	•
are more easily controlled by the Government. The population of	
Kabul, for example, reportedly has doubled since the Communist	•
takeover. Widespread hostility to the regime and the Soviets in rural areas makes it doubtful that this policy could be practiced	`
on a large enough scale to be effective.	
on a farge onough boate to be offered	
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	AFGHAN STUDENTS DISILLUSIONED BY LIFE IN USSR	25X
25X1	young Afghans studying in the USSR were jailed in	25X
	late December for demonstrating against poor living conditions and constant harrassment by Soviet civilians	20/
	One group has already been released and	
25 X 1	returned to Kabul.	25)
EV4	fights take place daily between Khalqi and Parchami students in the USSR. Although many of the students are Afghan	
25X1	Communist Party members, their	25)
	experiences in the USSR have made them anti-Soviet.	OEV
25X1	Comment: consistent with previous	25X
	reporting on the problems of Afghan students in the USSR. Anti-	
	Soviet feelings and party animosities continue to frustrate the	
	Soviet effort to develop a future group of loyal Communist cadres for Afghanistan. Students trained in the USSR ostensibly are the	
	future leaders of a Communist Afghanistan, but many foreign	
	students who have studied there maintain the experience left them profoundly anti-Soviet.	25>
	profoundry anti Soviet.	237
	IN BRIEF	
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attempting	Afghanistan. to capture or from helping t	ne for some	time in ord	ghans hav ler to dis	e been courage	

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Potential Soviet Air Coverage From Afghanistan^a Fighter/fighter-bomber Fencer Air coverage Low altitude High altitude **Soviet Union** Caspian Major Soviet supply road in Afghanistan Sea ^a Coverage from Shindand Airbase and Chahar Borjak China _TEHRÂN KABUL MABAD Shindand Airbase Iran Qandahā **Pak**istan Chahar Borjak NEW DELHI India MANAMA

Oaxar

Persian

DOHA Gulf Bahrain Gulf of Oman ABU DHABI MUSCAT 300 Kilometers Arabian Sea Oman 505670 (A01804) 1-83

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25X1	PERSPECTIVE USSR-AFGHANISTAN: POTENTIAL FOR AIR THREAT TO THE PERSIAN GULF	
	Soviet military activities in Afghanistan are currently aimed against the insurgency, but the construction of a new airfield significantly closer to the Persian Gulf in southwestern Afghanistan would indicate an ominous shift in Moscow's focus. The Persian Gulf is now beyond the effective range of Soviet tactical aircraft operating from existing airbases in Afghanistan. Nonetheless, a new airfield in southwestern Afghanistan would not bring most Soviet tactical aircraft within operational range of Persian Gulf targets.	r
X1	Air Coverage From Existing Bases The only airbases in western and southern Afghanistan capable of supporting tactical air operations are at Herat, Shindand, and Qandahar, Soviet fighters and fighter-bombers are based at Shindand and Qandahar, but they do not have the range to attack targets in the Persian Gulf region from there. The other airfields in western and southern Afghanistan cannot support tactical air operations because they have neither sufficient runways nor logistic support facilities.	
	Soviet air forces in Afghanistan are committed to counterinsurgency operations and the air defense of the country.	25
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Air Coverage From A New Airfield

A new airfield in southwestern Afghanistan would increase Soviet tactical air coverage of southwestern Iran, but we judge it would give the Soviets few advantages in attacking targets in the Persian Gulf, the Strait of Hormuz, or the Arabian Peninsula. We believe that Soviet military planners would anticipate possible opposition to an attack in the Persian Gulf from US carrier-based aircraft in the region or from Iran and the Gulf Arab states. Soviet fighters and fighter-bombers flying great distances at low altitudes to avoid early detection and to limit the response times of opposing air forces-particularly from US carrier-based aircraft--could not reach Persian Gulf targets even from southwestern Afghanistan, according to the Intelligence Community's estimates of Soviet aircraft performance. The SU-24 Fencer light bomber, a longer-range aircraft, could reach Persian Gulf targets but would be operating at the extreme limits of its capabilities when flying a mission profile which anticipates opposition. Soviet medium bombers, including Backfire and Badger, would not require airbases in Afghanistan to be within range of the Persian Gulf, but could be based in the USSR.

The combat radius of any aircraft varies according to the speeds and altitudes at which it flies to and from the target, its time in the target area, and the tactics used in performance of the mission. Combat missions flown long distances at low altitudes to increase the probability of success and minimize losses significantly degrade the maximum range of the aircraft at high altitudes. The combat radius of an aircraft in any particular mission will most depend on how much of the mission is flown at low altitudes. Soviet tactical aircraft based in southwestern Afghanistan, therefore, could fly farther than the low-altitude coverage depicted on the map depending on Moscow's perception of the threat from opposing air defenses. Nonetheless, we judge that Soviet fighters and fighter-bombers cannot reach Persian Gulf targets, or will be operating at the extreme limits of their maximum combat radius, even if they fly optimum mission profiles from a base in southwestern Afghanistan.

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Potential for New Airfield Construction

the Soviets are expanding and improving existing airfields throughout Afghanistan, but are not building a new

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25X1	airfield in the southwest as reported in the Western press.	25X1
	since the invasion the Soviets have built additional helicopter parking hardstands and fighter revetments, have improved	
	maintenance facilities, and have increased fuel and munitions storage	
	capacities at airfields throughout Afghanistan. Much of this construction has been completed, but improvements continue to be made.	
	We believe that the airfield improvements that are being made in	•
	Afghanistan are clearly intended to enhance Soviet capabilities against the insurgents by increasing the number of helicopters that can be	
	supported in the country and expanding the maintenance capabilities of	
	Soviet and Afghan air units.	25X
	The construction of a major airbase in southwestern Afghanistan would	
25X1	be costly, time-consuming, and confront nearly insurmountable logistical	
25/(1	difficulties. the construction of new airbases in the USSR that are capable of sustained support for tactical air units	
	typically requires a minimum of three years. Moreover, Soviet airbases	
	are typically located along major lines of communication including railroads. There is virtually no logistical infrastructure in	
	southwestern Afghanistan to support building a new airbase. The Soviets	
	would need to build a road capable of supporting sustained traffic by heavy vehicles and equipment in order to transport the necessary	
	building materials, particularly the large concrete slabs used for runway construction. The distance from the major Soviet supply line	
	connecting Herat, Shindand, and Qandahar with the USSR to the	
	southwestern corner of Afghanistan is over 100 miles on primitive, or	25X
25X1	nonexistent, roads.	
20/(1	Building and operating a temporary airstrip in southwestern	25X1
	Afghanistan would also pose significant problems.	23/1
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The Afghan insurgents would likely be able to harass, but not prevent the construction and operation of an airfield in southwestern Afghanistan. The Soviets, however, would need to assign several ground force battalions in the area to suppress insurgent activity and defend the airfield. Additional forces would be required to protect the new road that would need to be built to support airfield construction in southwestern Afghanistan.

Outlook

The Soviet invasion of Afghanistan clearly has serious strategic implications for the area and gives Moscow a potential base from which to further threaten Iran and Pakistan. The construction of a new airfield in southwestern Afghanistan would indicate Moscow's intention to enhance its strategic presence in the Persian Gulf region. The introduction of new tactical aircraft with greater range at low altitudes in the late 1980s, or the development of an aerial refueling capability for Soviet aircraft, would allow the Soviets to more directly threaten the Persian Gulf region from a base in southwestern Afghanistan than is currently possible. We judge, however, that the Soviets would not build a new airfield there until the Afghan insurgency was effectively controlled—an unlikely development in at least the next few years unless the Soviets are willing to bear the substantial military, economic, and political costs of massive reinforcement.

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